

Overview on the
Structure for Regional &
Local Service Provision
in Michigan

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MICHIGAN STATE
UNIVERSITY
Planning & Zoning Center

Presenters

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Number of Governmental Units

- 14 State-designated Regional Planning Commissions
 - Untold number of other regional entities (some are subsets of state government, most are not)
- 1856 Local Governments
 - 83 Counties (2012)
 - 1240 Townships (2012)
 - 256 Villages (2012)
 - 277 Cities (2012)
- 456 Special Authorities (2007, CRE)
- 845 Public Schools
 - 57 Intermediate School Districts (2012)
 - 551 Traditional Public School Districts (2012)
 - 237 Charter Schools (2012)
- 3171 TOTAL (not counting other regional entities)

Number of Governmental Units (continued)

- The total number of local governments in Michigan (1856) is unusual nationally, but not unique in the Midwest and Mid-Atlantic states. The average state has only 300-500 local units of government and most public services are provided by counties and cities.
- In the Midwest, Minnesota and Pennsylvania have more units of local government than Michigan, while Illinois has more school districts and far more special districts (3,249 according to the US Census Bureau).
- Public Act 258 of 2011 (SB 8) creates the Municipal Partnership Act to authorize two or more local governments, or one or more local governments and a public agency, to enter into a contract to form a joint endeavor that could exercise the functions of the local government or public agency. PA 258 will increase the number of special districts and authorities in Michigan, as has been the trend for several decades.

Regional Service Provision

- Break this down starting at the regional level for first sub-state service providers
- **Big "R" regions** are state-designated regional planning commissions
- **Little "r" regions** are entities that provide services on a regional basis (to more than just a few units of local government), but are not designated by the state to perform those services and may or may not receive state or federal funds to provide regional services (e.g. Huron Clinton Metro Parks Authority, or various airport authorities, etc.)
- **"In-between-ers"** are private or quasi-governmental entities that provide services on a regional basis, and are officially recognized by the state and may receive state and/or federal funds for specific purposes (e.g. workforce boards, MEDC economic development partners, etc.)

Geographic Distribution of Regional Planning Commissions

- Big "R" state-designated regions
- Where they are
 - Map of geography served
- What they do
 - Table of Activities
- Who they serve
 - Regional population map
 - Table of regional population
- How they are authorized (later)

Map of Boundaries of the 14 State- Designated Regional Planning Commissions

MICHIGAN STATE PLANNING & DEVELOPMENT REGIONS (SPDRs)



Table of Regional Planning Commission Services

Regional Planning Commission	Regional Planning Commission Services
SEMI-SOUTHEAST MICHIGAN COUNCIL OF GOVERNMENTS	Code and Ordinance Writing
REGION 2 PLANNING COMMISSION	Comprehensive Planning
LAKE SUPERIOR MICHIGAN PLANNING COUNCIL	Criminal Justice
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Economic Profiles
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Facilitation of Joint Public Services
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	GIS
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Grant Administration
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Grant Writing
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Historic Preservation Grants
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Housing Outreach and Homebuyer Education
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Land Use/Zoning Ordinances
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Local Land Use Education (Local Planning Board, etc.)
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Public Administration
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Public Works/Solid Waste
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Recreational Planning
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Regional Population Projections
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Strategic Planning
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Tourism
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Transportation Modeling
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Transportation Access Management
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Water Association
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Watershed & Water Quality Education
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Watershed Planning
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Coastal Zone Management Grants
LAKE MICHIGAN MICHIGAN PLANNING COUNCIL	Community Surveys

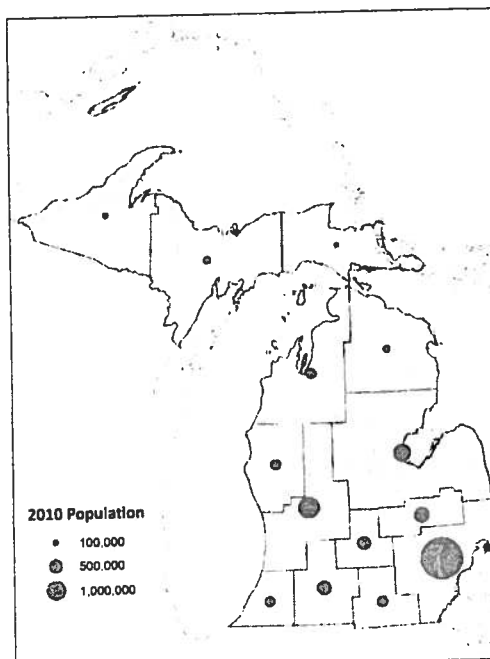
Table of Regional Population

- SEMCOG (7 counties) contain 47.6% of state's population
- 3 UP regions represent 3.2% of state's population (311,361)
- Together 4 regions represent 50.8% of Michigan's population

Region	2000 Population	2010 Population	% Change	Total Change
1 (SEMCOG)	4,833,367	4,704,743	-2.7%	-128,624
2 (JHL)	303,896	306,828	+1.0%	+2,932
3 (South Central)	541,553	552,193	+2.0%	+10,640
4 (Southwest)	289,820	285,364	-1.5%	-4,456
5 (GLS)	585,741	584,757	-1.8%	-984
6 (Tri-County)	447,821	464,336	+3.6%	+16,515
7 (East Central)	796,598	780,889	-2.0%	-15,709
8 (West)	1,104,855	1,171,404	+6.0%	+66,549
9 (Northeast)	141,196	136,711	-3.2%	-4,485
10 (Northwest)	261,473	297,912	+5.8%	+36,439
11 (Eastern UP)	57,510	56,264	-2.2%	-1,246
12 (Central UP)	174,717	172,429	-1.3%	-2,288
13 (Western UP)	85,389	82,668	-3.2%	-2,721
14 (West Shoreline)	284,556	287,462	+1.0%	+2,906
Michigan	9,938,492	9,883,640	-0.6%	-54,852

Compiled by West Michigan Regional Planning Commission from 2010 Census Data

**Regional
Population Map**
(population served in
SE MI is 100 times the
population served in 2
of the three UP
regions)



Geographic Distribution of Local Governments

- Where they are
 - Counties map
 - Townships map
 - Villages map
 - Cities map
- Who they serve
 - Population map
 - Geopolitical map
 - 350 jurisdictions > 5,000 population
 - 31 jurisdictions > 50,000 population
- What they do (later)

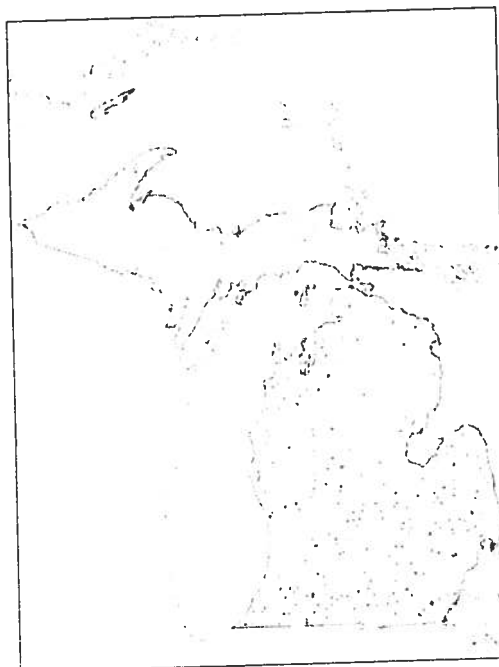
Counties Map (83)



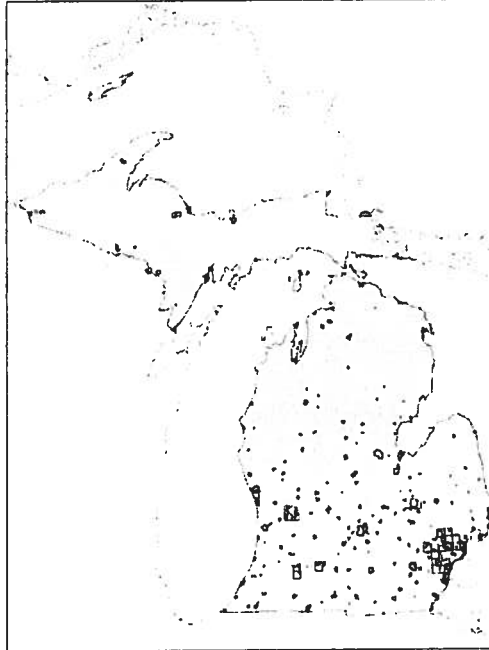
Townships Map
(1240)



Villages Map
(256)



Cities Map (277)



State Population Distribution (2010)

(accentuates the rural population because urban dots are on top of each other)



County Population Map (2010)

Illustrates the real population distribution by showing how much larger the population in Wayne, Oakland & Macomb (hidden) is, compared to other counties

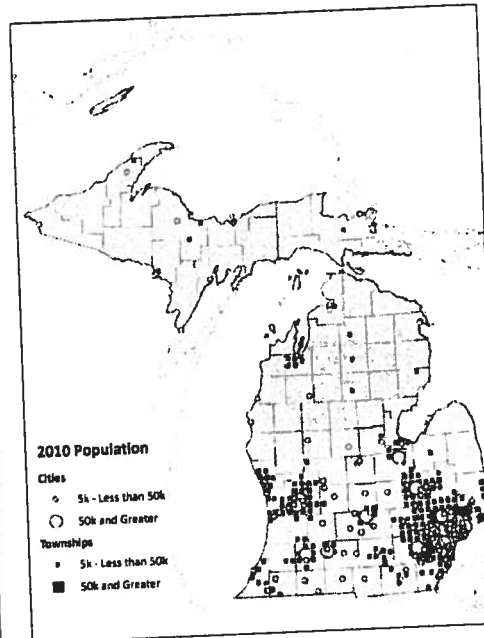


Geopolitical Distribution Map

- Characterization of Michigan's Population by County Based on Relative Population Size
- Or What Michigan Would Look Like if County Area Corresponded to Relative Population Size



Michigan has 350
Jurisdictions with
> 5,000
Population (out of
1773, cities, villages
and townships)



Structure of Planning & Zoning in Mich.

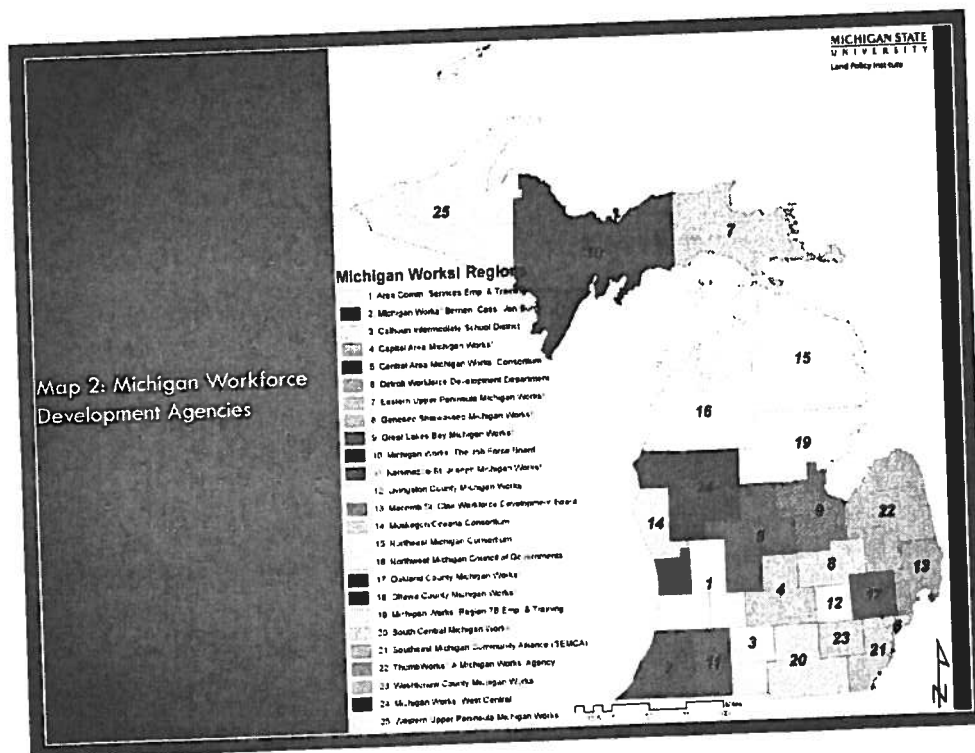
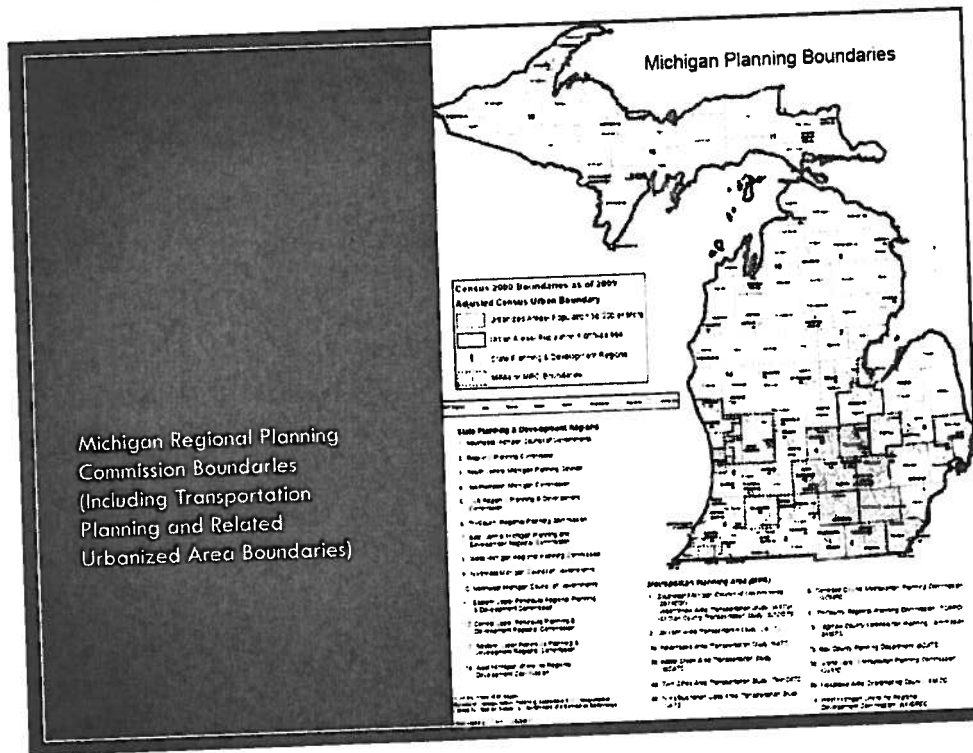
- State level –
 - Is presently no state planning office to coordinate state agency, regional and local planning and zoning, and related economic development and infrastructure investments. Similarly there is no set of state goals to guide planning and decision-making in these arenas.
 - Has been no state planning office since 1981. Many states do have such an office.
 - There was a State Planning Commission from mid-thirties to early sixties. It was very well regarded for its work in the 1930's and 1940's.
 - Without a state planning office, coordination between state agencies, regions and local governments is limited to particular topics (such as transportation projects, parks and recreation, housing, etc.). An alternative structure could be comprehensive state initiatives involving many state departments around land use, infrastructure and economic development.

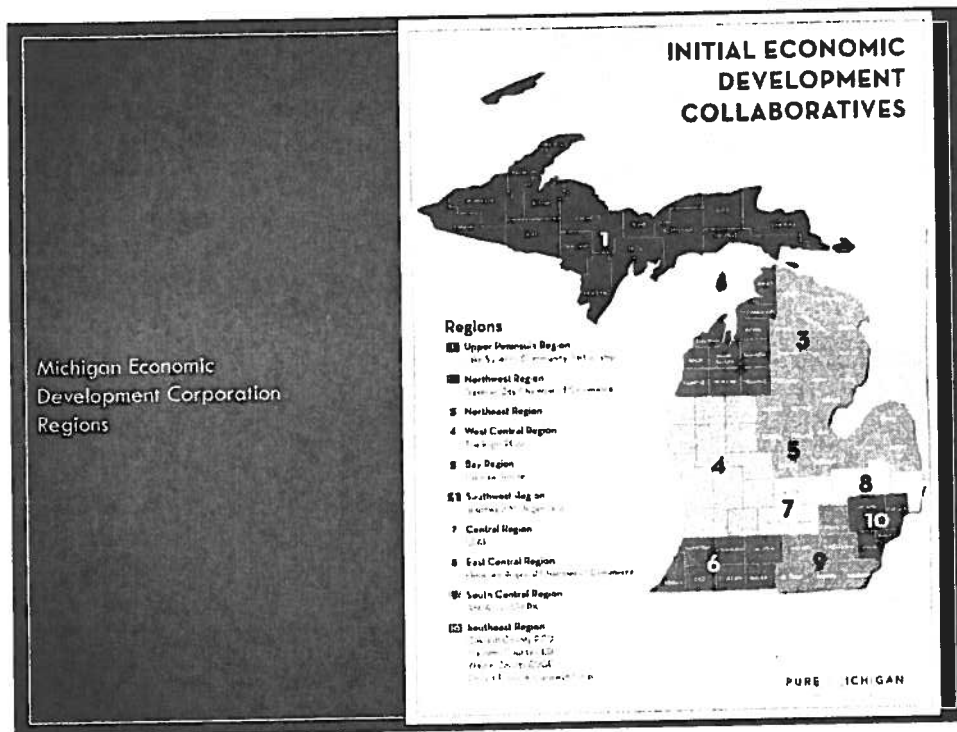
Structure of Planning & Zoning in Mich.

- Before -- Initially at the local level it was:
 - City or Village Zoning, PA 207 of 1921
 - Municipal Planning Act, PA 285 of 1931
 - County Zoning Act, PA 183 of 1943
 - Township Zoning Act, PA 184 of 1943
 - County Planning Act, PA 282 of 1945
 - Township Planning Act, PA 168 of 1959
 - Major ZEA amendments in 1978
- Presently -- Consolidated local planning and zoning authority for local governments in 2006-2008
 - Michigan Zoning Enabling Act, consolidation of all three ZEAs in 2006, updated in 2008
 - Michigan Planning Enabling Act, consolidation of all three PEAs in 2008

Regional Planning Structure

- Three different statutes to guide Regional Planning
- 1945 Regional Planning Commission Act, PA 281 of 1945
 - Examples of locally created regional planning commissions include:
 - Tri-County Regional Planning Commission
 - Predecessor to SEMCOG
- State was the reason many regional planning commissions were created in late 1960's and early 1970's
 - Romney & Milliken administrations: state-designated regional planning commissions
 - General funding ended in early 1980's when federal 701 funds ended
- County or Regional Economic Development Act, PA 46 of 1966
- Metropolitan Councils Act, PA 292 of 1989
 - Grand Valley Metro Council is not a state-designated regional planning commission but is a designated Metropolitan Planning Organization (MPO)





Authority for Shared Services Ranges from Local to Regional

- Acts 7 & 8 of the Extra Session of 1967 (Intergovernmental Transfers of Functions & Responsibilities Act and the Urban Cooperation Act)
- Several statutes authorizing special authorities (sewer and water, fire, mosquito abatement, etc.) or joint services (joint planning and zoning)
- New statute: Public Act 258 of 2011 (SB 8), the Municipal Partnership Act
- Metropolitan Councils Act, PA 292 of 1989
- The first three are principally for local shared services, the last authorizes metropolitan or regional shared services.

Examples of Regional Shared Services

- **Transportation Infrastructure**
 - Transit
 - Airport
 - Rail center
- **Other Infrastructure**
 - Sewer and water
 - 911 emergency services dispatch
- **Cultural, Recreation and Arts Services**
 - Museums
 - Parks
 - Zoo
- **Regional Planning Generally**
 - Transportation planning
 - Air & water pollution and sensitive area planning
 - Homeland security planning
 - Economic development planning
- **Economic Development Business Services**
 - Workforce Development
 - Adult Education

For More Information on Shared Services at Regional and Local Levels

- SEMCOG – published many case studies
- Local Government Associations: MTA and MML – provide assistance to member governments on shared services
- Citizens Research Council – Independent research entity with many publications on service sharing and related topics
- Dr. Eric Scorsone & Dr. Mark Skidmore at MSU – research and analysis on fiscal implications of shared services
- U of M Center for Local State and Government Policy – surveys and analysis on service sharing